

Message Text

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ACTION AEC-11

INFO OCT-01 EA-11 ADP-00 AECE-00 ACDA-19 CIAE-00 INR-10

IO-12 L-03 NSAE-00 NSC-10 RSC-01 SCI-06 GAC-01

SCEM-02 NAS-01 RSR-01 OMB-01 TRSE-00 SIL-01 LAB-06

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R 021300 Z MAY 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3542

UNCLAS SECTION 1 OF 2 TOKYO 5394

DEPT PASS AEC AND NATIONAL ACADEMY OF SCIENCES

SCI FOR YODER

E. O. 11652: N/ A

TAGS: JA, TECH, OCON

SUBJECT: US/ JAPAN NEGOTIATIONS ON FUTURE OF ABCC

REF: (A) STATE 63162; (B) STATE 63314; (C) STATE 68197;

(D) TOKYO 4581; (E) TOKYO 4580

SUMMARY: THIS TELEGRAM SUMMARIZES PROCEEDINGS AND OUTCOMES
SUBJECT NEGOTIATIONS AT TOKYO MEETINGS HELD 25-27 APRIL 1973.
GOJ POLICY REGARDING PARTICIPATION IN ABCC PROGRAM HAS MATURED
MEASURABLY SINCE SIMILAR 1969 MEETING. JAPANESE OFFICIALS GENERALLY
AFFIRM GOJ GOAL IS EQUAL PARTICIPATIONIN PRINCIPAL, BUT TIME SCALE
FOR SUCH ACHIEVEMENT NOT YET WORKED OUT. JAPANESE SIDE IMPLIED THIS
IS FIRST TIME THEY AWARE OF SPECIFICS OF ABCC' S CRITICAL FUNDING
PROBLEM, BUT PRESENTLY CANNOT CONCEIVE OF ANY SUBSTANTIAL WAY TO
HELP ALLEVIATE USFY 1974 ABCC BUDGET DEFICIT. THEY TRY TO QTE
DO THEIR BEST UNQTE TO HELP SOLVE THE SHORT RANGE PROBLEM.
HOWEVER, DESPITE SOME FORWARD MOVES TOWARD FULLER
PARTICIPATION, EMBOFFS DOUBT TIMELY ACTION TO EXTENT NECESSARY
WILL BE TAKEN UNLESS POTENTIAL POLITICAL CRITICISM RESULTING
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FROM ABCC RIFFING ANNOUNCEMENT EVOKES HIGH LEVEL POLITICAL ACTION.

1. DELEGATIONS FROM US AND JAPAN, IDENTIFIED REFTELS A, B AND D, MET DURING THREE PLENARY SESSION 25 TO 27 APRIL TO DISCUSS SHORT AND LONG- TERM PROBLEMS AND PROT TO THE OBLIGATIONS UNDER THE SEATO TREATY, THE GOVERNMENT OF HIS MAJESTY THE KING AND THE GOVERNMENT OF THE UNITED STATES HAVE DECIDED TO ALLOW SOME U. S. TROOPS TO BE STATIONED IN THAILAND IN ORDER TO COOPERATE WITH THAI TROOPS IN THE DEFENSE OF THE PEACE AND SECURITY OF THE ROYAL THAI KINGDOM AGAINST THE COMMUNIST THREAT WHICH IS MOVING TOWARD THE THAI BORDER UNQUOTE.

4. ALSO ON PUBLIC RECORD IS NARRATIVE ON THIS SUBJECT CONTAINED IN THE " STATEMENT ON US- THAI SECURITY RELATIONS PRESENTED BY AMBASSADOR UNGER " TO THE SYMINGTON SUB-COMMITTEE - PAGE 615 OF THE HEARINGS ON U. S. SECURITY AGREEMENTS AND COMMITMENTS ABROAD, PART 3, KINGDOM OF THAILAND. QUOTE: (THE DEPLOYMENT OF ABOUT 10,000 U. S. GROUND AND AIR FORCE PERSONNEL TO THAILAND) WAS PUBLICLY ANNOUNCED WHEN, AFTER JOINT US- THAI CONSULTATIONS, PRESIDENT KENNEDY DECLARED IN MAY (NOTE-1962) THAT, " BECAUSE OF RECENT ATTACKS IN LAOS BY COMMUNIST FORCES AND THE SUBSEQUENT MOVEMENT OF COMMUNIST MILITARY UNITS TOWARD THE BORDER OF THAILAND, " HE WAS ORDERING U. S. MILITARY FORCES INTO THAILAND IN ORDER TO BE IN A POSITION TO FULFILL OUR OBLIGATIONS UNDER THE MANILA PACT (SEATO) AND " TO HELP INSURE THE TERRITORIAL INTEGRITY OF THAILAND." UNQUOTE.

5. OF POSSIBLE ADDITIONAL INTEREST IS BANGKOK' S 1801 MAY 18, 1962: QUOTE FOR HARRIMAN. FOLLOWING IS CONFIDENTIAL

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CONCLUDING PORTION OF THANAT KHOMAN' S STATEMENT MADE IN ENGLISH AND THAI FOR VOA WORLD WIDE BROADCAST REGARDING DEPLOYMENT US FORCES TO THAILAND:

" THAT IS WHY THE THAI GOVERNMENT AND THE THAI PEOPLE ARE GLAD, HAPPY, HAPPY, AND PLEASED TO WELCOME US FORCES AND TO COOPERATE WITH US AND POSSIBLY WITH SOME OTHER NATIONS WHICH ARE MEMBERS OF THE SOUTHEAST ASIA TREATY ORGANIZATION IN MAINTAINING AND PRESERVING PEACE IN THE AREA. IN SO DOING, WE CAN HOPE THAT CHANCES OF FURTHER DETERIORATION AND ESPECIALLY OF RENEWED FIGHTING BOTH IN LAOS AND EXPANSION OF THIS FIGHTING IN OTHER AREAS THAN LAOS WILL BE LESSENERED AND AS A RESULT OF THE SHOW OF SOLIDARITY AND DETERMINATION OF PART OF SEATO MEMBERS WILL HELP IN ENHANCING CHANCES FOR PEACE IN THIS AREA".

6. REGARDING PRESS TREATMENT, SUGGEST YOU TELL
INQUIRERS YOU ARE NOT IN A POSITION TO COMMENT ON 1962
NEGOTIATIONS SINCE YOUR RECORDS DO NOT GO BACK THAT FAR.

FURTHER, RTG ITSELF IS IN BEST POSITION TO EXPLAIN RTG
ATTITUDE TOWARD 1962 MARINE DEPLOYMENT. YOU COULD ADD
THAT YOU ARE NOT AWARE OF ANY CIRCUMSTANCES THAT WOULD
BELIE THE 1962 RTG STATEMENT QUOTED PARA 2 ABOVE AND
THANAT' S STATEMENT FOR VOA CITED PARA 4, INDICATING THAT
THAI AUTHORITIES
YWWTAEFRCS AS SERVING THAI SECURITY
NEEDS.

7. WILL APPRECIATE ADVICE ON HOW YOU PROPOSE TO HANDLE
PRESS QUERIES CONCERNING OTHER POINTS IN THANAT' S
ARTICLE (E. G. REFERENCES TO AN ALLEGED US STATEMENT RE
EXTENDING PERMISSION TO USE U- TAPAO AND ALLEGED
" BARGAINING" FOR KEEPING ENGINEERING BATTALION IN
THAILAND). TRUST YOU SHARE OUR JUDGMENT THAT LITTLE
WOULD BE GAINED BY ENGAGING IN PRESS DEBATE WITH THANAT
OVER HIS CHARGES AND THAT RTG SHOULD BE THE PRIMARY
SOURCE OF RESPONSE AND REBUTTAL. ROGERS

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5. HOPING TO FORCE MATTERS TO A HEAD, A DRAFT COMMUNIQUE WAS
PREPARED BY US DELEGATION WHICH, INTER ALIA, STATED GOJ DELEGATION
UNAIO UTO CONCEIVE ANY WAY TO ASSUME REASONABLE SHARE ABCC' S
SALARY COSTS, AND THAT EXTENT OF FINANCIAL PARTICIPATION

CONSIDERED FEASIBLE IN JFY 1974 BUDGET WOULD BE INSUFFICIENT TO OVERCOME DEFICIT IN ABCC OPERATING FUNDS DURING USFY 1974. THIS DRAFT STATEMENT, EXPANDED BY VERBAL PRESENTATIONS BY US DELEGATES DURING FINAL PLENARY SESSION SPECIFYING (A) PRECISE ESTIMATE FY 1974 OPERATING DEFICIT, (B) GLOOMY LONG- RANGE OUTLOOK, AND (C) INEVITABILITY OF REDUCTIONS IN ABCC WORK FORCE COMMENCING 1 JULY 1973, VISIBLY JOLTED GOJ DELEGATION.

6. KUROKI, HEAD MHW PLANNING DIVISION, WITH NEAR- IMPASSIONED PLEA TO AVOID PERSONNEL RIFFS, AVERED GOJ WOULD MAKE STRONG EFFORT TO EXPAND JNIIH BRANCH LABORATORY PERSONNEL SO AS TO ABSORB SOME PRESENT ABCC SALARY COSTS, BUT REITERATED BUILT- IN DELAYS ASSOCIATED

WITH GOJ BUDGET CYCLE. FOLLOWING REAFFIRMATION BY US DELEGATES OF URGENT US NEED FOR CLEAR STATEMENT OF GOJ INTENT REGARDING ABCC PARTICIPATION, AND THAT REDUCTION IN WORK FORCE INEVITABLE SHOULD NO SOLUTION TO FY 1974 OPERATING DEFICIT APPEAR BY 1 JULY, MHW INTERNATIONAL AFFAIRS DIVISION HEAD TSUNASHIMA EXPRESSED FOLLOWING VIEWS: (A) HE HAD NOT HERETOFORE REALIZED CRITICALITY US FINANCIAL PROBLEM MIGHT RESULT IN PERSONNEL RIFFS; (B) HE WOULD UNDERTAKE AND THEY BE PROVIDED WITH THE INVESTIGATIVE REPORT

WHICH INCLUDES, BUT IS NOT LIMITED TO, THE FOLLOWING SPECIFIC INFORMATION:

- A. AT POINT AND TIME OF CONSTRUCTION, WAS THE RESIDENCE OWNED OR LEASED BY THE EMBASSY?
- B. IS THE RESIDENCE NOW OWNED OR LEASED BY THE EMBASSY?
- C. DESCRIPTION, SIZE AND PHOTOGRAPHS OF THE POOL.
- D. COPY OF THE CONSTRUCTION CONTRACT.
- E. THE NAME OF THE CONTRACTOR.
- F. COST OF CONSTRUCTION.
- G. COPIES OF CHECKS PAID TO THE CONTRACTOR.
- H. A DETAILED LISTING IDENTIFYING ALL EQUIPMENT AND SUPPLIES, QUANTITIES, ACQUISITION VALUE OR COST AND SOURCE AND DISPOSITION; I. E., WHERE THE EQUIPMENT AND SUPPLIES USED FOR BARTERING WERE ACQUIRED, WHAT THEY WERE BARTERED FOR AND TO WHOM, FOR THE CONSTRUCTION OF THE POOL.
- I. THE SPECIFIC AUTHORITY TO BARTER GOVERNMENT- OWNED EQUIPMENT AND SUPPLIES FOR FACILITIES OF THIS NATURE. IF THERE IS NO SPECIFIC AUTHORITY, WHAT THE AUTHORITY FOR DOING SO?

3. LYONS INFORMS ME THAT, IN HIS OPINION, THE INVESTIGATION OF ALLEGATIONS CONCERNING MISUSE OF EXCESS MILITARY PROPERTY WILL BE INVOLVED, DETAILED, AND TIME- CONSUMING. LYONS AND KING BELIEVE THAT, BECAUSE OF INADEQUATE PROPERTY CONTROL PROCEDURES NOW EXISTING HERE, IT WILL BE NECESSARY TO PULL ALL ISSUE DOCUMENTS FOR PROPERTY OBTAINED BY THE U. S. MISSION FROM DISPOSAL YARDS IN THAILAND AND VIETNAM. IT WILL BE NECESSARY TO COMPARE THOSE DOCUMENTS WITH MISSION PROPERTY RECORDS AND LOCAL DISPOSAL ACTIONS TO DETERMINE WHETHER EXCESS PROPERTY OBTAINED FROM THOSE SOURCES IS PROPERLY ACCOUNTED FOR AND UTILIZED BY THE MISSION.

4. TO ASSIST THE MISSION IN BEGINNING ITS INVESTIGATIONS OF EXCESS PROPERTY ACCOUNTABILITY, LYONS HAS REQUESTED MILITARY AUTHORITIES IN THAILAND TO PULL ALL ISSUE DOCUMENTS COVERING EXCESS PROPERTY OBTAINED

BY THE US MISSION. ACCORDING TO HIM, DOCUMENTS AVAILABLE COVER ONLY THE PERIOD FROM PRESENT BACK TO JULY 1, 1971. AID/ W HAS REQUESTED ITS SAIGON AND BANGKOK IIS OFFICES TO PULL AND FORWARD TO USAID/ LAOS LISTS OF ITEMS TRANSFERRED DURING THE PAST EIGHTEEN MONTHS FROM

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SAIGON AND UDORN TO USAID/ LAOS. IIS HERE, HOWEVER, IS RELYING UPON GAO TO PRODUCE ISSUE DOCUMENTS FROM THAILAND SOURCES OF ACQUISITION.

5. FOR THE RECORD, WE ARE REQUESTING THAT THE REGIONAL SECURITY OFFICERS AT BANGKOK AND SAIGON WORK WITH GAO AND IIS TO ASSURE THAT ALL ISSUE DOCUMENTS COVERING EXCESS PROPERTY OBTAINED BY THIS MISSION

SINCE JULY 1, 1971, ARE PULLED, SORTED ACCORDING TO RECEIVING AGENCY, AND FORWARDED HERE. WE ARE ALSO REQUESTING VERIFICATION OF INFORMATION THAT DOCUMENTS ARE NOT AVAILABLE BACK BEYOND THAT DATE.

6. LYONS ANTICIPATES THAT THE DOCUMENTATION TO BE PROVIDED WILL BE SO VOLUMINOUS THAT TWO TO THREE WEEKS WILL BE REQUIRED TO PULL DOCUMENTS FROM ALL SOURCES COVERING THE PERIOD FROM PRESENT TO JULY

1, 1971. WE WILL HAVE A BETTER IDEA ABOUT THE VOLUME AND WORKLOAD WHEN HE BRINGS DOCUMENTS FROM UDORN TO VIENTIANE TODAY. IN ORDER TO MAKE AN ACCURATE AND REASONABLE RESPONSE TO THE COMMITTEE CONCERNING

THE ALLEGATIONS, HE IS OF THE OPINION THAT, UPON RECEIPT OF THOSE DOCUMENTS, ALL MISSION PROPERTY RECORDS REFLECTING ACQUISITION FROM

MILITARY DISPOSAL SOURCES SHOULD BE CAREFULLY VERIFIED, AS NOTED IN PARAGRAPH 3 ABOVE.

7. ALTHOUGH LYONS INFORMED ME HE IS UNDER PRESSURE TO COMPLETE THE GAO INVESTIGATION CONCERNING ACA CONTRACTS BY JUNE 16, HE IS NOT AWARE OF ANY SUCH TIME CONSTRAINTS ON THE PROPERTY PORTION OF THE ALLEGATIONS. HE STATES, HOWEVER, THAT THE COMMITTEE HAS ASKED FOR A RESPONSE TO THE PROPERTY PORTION OF THE ALLEGATIONS BY NOT LATER THAN AUGUST. WE, THEREFORE, WISH TO AIM FOR A JULY 16 COMPLETION OF THE INVESTIGATION AND MAY FIND IT NECESSARY TO REQUEST ADDITIONAL TRAINED INVESTIGATIVE ASSISTANCE IF THAT DEADLINE IS TO BE MET. WE DO NOT PLAN TO RELEASE FOR TRANSFER PRIOR TO THAT TIME ANY MISSION EMPLOYEE INVOLVED IN THE ALLEGATIONS. IIS HAS REQUESTED THE ASSISTANCE OF TWO TDY INSPECTORS TO ASSIST WITH THE INVESTIGATION

OF ALLEGATIONS CONCERNING USAID.

8. I AM MOST EAGER TO PREVENT THIS INVESTIGATION FROM GOING OFF IN ALL DIRECTIONS, POSSIBLY RESULTING IN DELAY OR DISPERSAL OF EFFORT AND FACTS. FOR THAT REASON, IN CONSULTATION WITH THE USAID DIRECTOR AND OUR RESPECTIVE INVESTIGATIVE ARMS, I STRONGLY RECOMMEND THAT STATE AND AID WASHINGTON DESPATCH A SINGLE TASK FORCE TO VIETNAME OF TRAINED SECURITY AND INVESTIGATIVE OFFICERS EMPOWERED TO FUNCTION IN OVERALL CHARGE OF THE INVESTIGATION AND ALLEGATIONS
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OF MISUSES OF EXCESS MILITARY PROPERTY HERE. PLEASE ADVISE.
DEAN

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*** Current Handling Restrictions *** n/a
*** Current Classification *** UNCLASSIFIED

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Disposition Date: 01 JAN 1960
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